Original Research Paper



ROLE OF PMFBY IN AGRICULTURE RISK MANAGEMENT – A HOLISTIC EVALUATION

Mr. Rudramuni P. B.

Research Scholar, Department of PG Studies and Research in Commerce Kuvempu University, Shimoga, Karnataka, Bharatha.

Prof. S. Venkatesh

Research Supervisor and ChairmanDepartment of P G Studies and Research in CommerceKuvempu University, Shimoga, Karnataka, Bharatha.

ABSTRACT The Pradhan Mantri Fasal Bima Yojana (PMFBY) is a pivotal move aimed at mitigating risks faced by Indian farmers, providing comprehensive coverage against crop losses brought on by unnatural disasters. Despite challenges such as low awareness and delayed settlements, PMFBY has significantly increased farmer enrollment and insured areas which is proved by trend percentage and CAGR. It fosters agricultural sustainability, encourages modern practices, and reduces reliance on informal loans. The scheme's subsidized premiums ensure affordability, while timely claim settlements and technological advancements enhance its effectiveness. Analysis of premiums, sum insured, and claims paid demonstrates PMFBY's substantial impact in assisting farmers during crises.

KEYWORDS:

INTRODUCTION

Agriculture risk refers to the various uncertainties and potential losses that farmers face due to adverse weather conditions, pests and diseases, market volatility, and policy changes. In India, agriculture is highly susceptible to such risks due to its dependence on monsoons, fragmented landholdings, and inadequate infrastructure. To manage agriculture risk, GOI employs various strategies, and crop insurance like NAIS, MNAIS, and RWBCIS including the PMFBY. PMFBY, launched in 2016, aims to give farmers financial assistance if their crops fail or are harmed by natural disasters. It shelters all phases of crop production, providing thorough risk coverage from pre-sowing to post-harvest losses.

An Overview Of PMFBY

The main objective of India's extensive Crop Insurance Scheme, the Pradhan Mantri Fasal Bima Yojana, is to give farmers financial security if their crops are lost or damaged. It covers all farmers, including tenants and sharecroppers, as well as those who have taken loans for cultivation, encompassing various crops such as food crops, oilseeds, and horticultural crops. The scheme offers subsidized premiums, keeping rates low to encourage broad participation. In case of crop loss due to natural calamities like droughts, floods, or pests, farmers are entitled to compensation as per scheme guidelines, with a transparent and swift claim settlement process ensuring timely assistance. Implemented by the MoA&FW in collaboration with state governments and insurance companies, PMFBY not only protects farmers against financial risks but also facilitates access to credit and enhances overall agricultural productivity through continuous reforms, including technological advancements and improved transparency in operations.

Table - 1: Comparison Of PMFBY With NAIS And MNAIS

| Features | PMFBY | NAIS | MNAIS |
|---------------------------------|---|------|-------------------------|
| Premium rate | Low | Low | High |
| One season-one premium | Yes | Yes | No |
| Coverage of Insurance amount | Full | Full | Capped |
| On account payment | Yes | No | Yes |
| Coverage of localized risk | Hailstorms, landslides, inundation. | No | Hailstorm, landslide |

| Coverage of post- | All India | No | Coastal |
|-------------------|-------------|------------|-------------|
| harvest losses | | | areas |
| Prevented sowing | Yes | No | Yes |
| coverage | | | |
| Technology Usage | Mandatory | No | Intended |
| Insurance | Government | Only | Government |
| companies | and Private | Government | and Private |
| | Companies | | Companies |

Source: PIB, Ministry of Agriculture and Farmers Welfare

Rationale Behind PMFBY

PMFBY serves multifaceted goals in bolstering India's agricultural sector. Firstly, it provides vital financial protection to farmers against losses caused by natural calamities and agricultural challenges like pests and diseases, mitigating the risks they face, particularly during unpredictable monsoons. Secondly, by offering insurance coverage, PMFBY encourages farmers to adopt modern farming practices and invest in high-quality inputs, ultimately fostering agricultural sustainability and productivity. Additionally, the scheme reduces farmers' reliance on informal loans and curbing indebtedness by compensating for crop losses. Furthermore, PMFBY promotes inclusive growth by extending coverage to small and marginal farmers, ensuring accessibility regardless of socioeconomic status through premium subsidies. Finally, by instilling confidence through insurance, PMFBY stimulates investment in agriculture, leading to enhanced yields, increased farmer incomes, and overall economic development in rural areas.

Regulatory Framework Of PMFBY

The successful implementation of PMFBY relies on a collaborative effort involving various governmental and regulatory bodies at different levels. At the central level, MoAFW plays a pivotal role in formulating policies and overseeing agricultural initiatives like PMFBY. IRDAI confirms compliance with insurance regulations and oversees participating insurance companies' operations. The Agricultural Insurance Company of India Limited (AIC) is a key player in underwriting policies and managing crop loss assessments and claim settlements. At the state level, state governments and their designated State Nodal Agencies (SNAs) work closely with local stakeholders to facilitate PMFBY's smooth execution, including coordinating with financial institutions and insurance providers. Additionally, District Level Committees (DLCs) are instrumental in supervising implementation at the grassroots level, addressing farmer grievances, and ensuring effective communication between various stakeholders. This

collaborative framework ensures the effective implementation and management of PMFBY across different regions of India.



Figure - 1: Regulatory Framework

An Overview Of The Government Policy Support For PMFBY

The government provides robust policy support for the PMFBY to ensure its effectiveness in safeguarding farmers against crop losses. Premium subsidies are offered to make insurance affordable, with farmers paying a nominal percentage of the total insured amount. PMFBY provides comprehensive protection against yield losses caused by various disasters, including insect infestations, floods, and droughts. Catastrophic cover extends compensation for widespread losses, ensuring farmers are supported in the event of significant agricultural setbacks. Timely settlement of claims is mandated, with insurance companies required to resolve claims promptly following crop-cutting experiments. The

Table – 2: Farmers' Enrollment And Area Insured

scheme leverages technology such as satellite imaging and remote sensing to accurately quantify agricultural losses and expedite claim settlements. Government-led awareness and outreach initiatives educate farmers about the benefits of crop insurance under PMFBY, fostering participation and understanding. State and district-level committees supervise the scheme's execution, addressing farmers' concerns and ensuring transparency and accountability in its implementation. Overall, these policy measures demonstrate the government's commitment to supporting farmers and enhancing the resilience of India's agricultural sector through PMFBY

Challenges In The Implementation Of PMFBY

PMFBY, while designed to provide crucial financial protection to farmers, faces several challenges hindering its effectiveness. One of the important impediments is the low awareness and participation rates, particularly among small and marginal farmers, who may not fully grasp the scheme's benefits or even be aware of its existence. Furthermore, delayed claim settlements due to administrative inefficiencies and bureaucratic hurdles erode farmers' trust in the scheme, impacting its credibility. Inadequate coverage and exclusions pose another issue, leaving farmers vulnerable to risks that are not adequately addressed by PMFBY. Moreover, premium affordability remains a concern, especially for small-scale farmers, despite government subsidies to ease the financial burden. Additionally, challenges related to data accuracy in yield estimation, through processes like Crop Cutting Experiments (CCEs), undermine the fairness and reliability of insurance payouts. Furthermore, issues such as adverse selection and moral hazard can strain the financial sustainability of the scheme. Finally, the lack of customization in PMFBY's one-size-fits-all approach fails to cater to the diverse risk profiles and needs of different regions and farming communities across the country. Addressing these challenges is essential to enhancing the effectiveness and inclusivity of PMFBY in safeguarding the interests of India's farming population.

Performance Of PMFBY

To evaluate the performance of PMFBY, farmers' enrollment, area insured, premium, sum insured, and claim paid have been considered, and also a few operational statistics have been presented in the following table.

| Year/ | Kharif | | | | Rabi | | | |
|--------|----------------|-----------|-------------------|-----------|----------------|-----------|-------------------|-----------|
| Season | No. of Farmers | Trend (%) | Area Insured (In | Trend (%) | No. of Farmers | Trend (%) | Area Insured (In | Trend (%) |
| | Enrolled | | thousand Hectares | | Enrolled | | thousand Hectares | |
| 2018 | 30738153 | 100 | 27831.35 | 100 | 22045537 | 100 | 19793.86 | 100 |
| 2019 | 38307869 | 124 | 29263.46 | 105 | 17666946 | 80 | 15420.93 | 77 |
| 2020 | 40957383 | 133 | 27181.19 | 97 | 19829538 | 89 | 15730.37 | 79 |
| 2021 | 49496833 | 161 | 23920.29 | 85 | 32502173 | 147 | 14816.10 | 74 |
| 2022 | 67409459 | 219 | 24938.99 | 89 | 42214335 | 191 | 14868.96 | 75 |
| 2023 | 84972983 | 276 | 30528.63 | 109 | 50694959 | 229 | 16695.47 | 84 |
| Total | 311882680 | - | 163663.91 | - | 184953488 | - | 97325.69 | - |
| CAGR | 18.5 | - | 1.6 | - | 14.9 | - | -2.8 | - |

Source: The Researcher Compiled The Data From The PMFBY Website

Table - 3: Status of Premium, Sum Insured and Disbursement of Claim

| Year / | Kharif | | | | Rabi | | | | | |
|--------|---------------------------------|-----------------------------|---|------------------------------|-------------------------------------|---------------------------------|-----------------------------|---|------------------------------|-------------------------------------|
| Season | Farmers Premium (in Lakh) | Sum Insured (in Lakh) | Amount of Claim Paid (in Lakh) | Claim to Premium ratio | Claim to Sum Insured Ratio | Farmers Premium (in Lakh) | Sum Insured (in Lakh) | Amount of Claim Paid (in Lakh) | Claim to Premium ratio | Claim to Sum Insured Ratio |
| 2018 | 261310 | 12406740 | 1449925 | 5.55 | 0.12 | 161533 | 9260432 | 837740 | 5.19 | 0.09 |
| 2019 | 248145 | 13413087 | 2000960 | 8.06 | 0.15 | 133650 | 7186703 | 547727 | 4.09 | 0.07 |
| 2020 | 243795 | 11026982 | 1343871 | 5.51 | 0.12 | 142248 | 8440864 | 587732 | 4.13 | 0.06 |
| 2021 | 213471 | 9631 843 | 1312806 | 6.14 | 0.14 | 138520 | 7860758 | 493129 | 3.55 | 0.06 |
| 2022 | 229183 | 11896272 | 1026399 | 4.48 | 0.08 | 142922 | 8669867 | 526366 | 3.68 | 0.06 |
| 2023 | 161450 | 16044690 | 281575 | 1.74 | 0.02 | 141193 | 9405007 | 6448 | 0.05 | 0.00 |
| Total | 1357354 | 74419614 | 7415536 | - | - | 860066 | 50823631 | 2999142 | - | - |

Source: The Researcher Compiled The Data From The PMFBY Website

In the table-2 illustrates the enrollment of farmers and the insured area under PMFBY for both the Kharif and Rabi seasons over the study period. Farmer enrollment has consistently risen, with a notable CAGR of 18.5% for Kharif and 14.9% for Rabi. However, the insured area has exhibited fluctuations, particularly in the Rabi season, where it initially declined from 2018 to 2019, followed by stability. Conversely, the insured area for Kharif crops experienced an initial increase, a slight dip in 2020, and subsequent growth. Overall, while the insured area for Rabi crops shows a declining trend with a CAGR of -2.8%, Kharif crops demonstrate a positive trend with a CAGR of 1.6%. In a nutshell, both farmer enrollment and insured area have significantly increased over the study period, despite fluctuations in insured area trends.

In the table-3 depicts the data relating to premiums paid by farmers, Sum insured, amount of claims paid, claim-to-premium ratio, and claim-to-sum insured ratio for both the Kharif and rabi seasons.

The farmers' premium and sum insured show fluctuations over the years for both the Kharif and Rabi seasons. There's a general variation trend, but the overall figures indicate significant amounts involved in crop insurance, particularly in the sum insured.

The amount of claim paid varies annually for both Kharif and Rabi seasons. There's a notable amount of claims paid out to farmers, indicating instances of crop losses or damages covered by insurance.

The claim-to-premium ratio represents the efficiency of the insurance scheme in terms of payouts relative to the premiums collected. Generally, the ratios are relatively high, indicating that for every unit of premium paid by farmers, a significant portion is disbursed as claims. This suggests that the insurance scheme is providing substantial benefits to farmers in times of crop loss or damage.

The claim-to-sum insured ratio assesses the proportion of the sum insured paid out as claims. The ratios are relatively low, indicating that only a small portion of the insured sum is paid as a claim by the insurance company. This could imply a lower incidence of crop losses than the insured amount.

CONCLUSION

To sum up, the government's PMFBY policy aims to provide a safety net for farmers against crop losses, promote modern agricultural practices, and foster sustainable farming in India. Its introduction reflects a commitment to addressing challenges faced by farmers and supporting the farm sector's long-term sustainability. The regulatory framework involves multiple stakeholders ensuring effective implementation and financial protection for farmers. The future of PMFBY in 2047 hinges on its adaptability to emerging challenges, innovation, and responsiveness to evolving farmer and sector needs.

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